

# The Strategic Role of Indian Air Bases Analysing the Importance of Forward Bases

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## Abstract

This dissertation delves into the historical evolution and contemporary strategic significance of Indian Air Force (IAF) air bases, with a particular emphasis on Forward Operating Bases (FOBs). Tracing the development of these critical assets from post-independence to the present day, examining how pivotal conflicts, including those of 1947-48, 1962, 1965, 1971 and 1999 have shaped the IAF's infrastructure and operational doctrine. The study further elucidates the strategic role of FOBs and Advance Landing Grounds in enhancing deterrence, rapid response capabilities, and operational flexibility, while also exploring the concept of dual-use airfields and their contributions to both national security and regional development. By analysing the IAF's organizational structure, aircraft inventory, and integration with allied forces, this paper provides a comprehensive overview of how India's air base strategy addresses current geopolitical challenges and evolving security threats.

## Introduction

Since gaining independence in 1947, India has progressively developed its air power infrastructure to meet the dynamic challenges of its complex geopolitical environment. Initially, the Indian Air Force (IAF) inherited a limited network of airfields from the British, primarily focused on supporting ground operations. However, the recurring conflicts with Pakistan and the strategic imperatives posed by China necessitated a substantial expansion and modernization of this infrastructure. The IAF's air base strategy has evolved through a series of significant conflicts, each providing crucial lessons that have driven the development of robust and adaptable air power capabilities. This paper traces the historical trajectory of Indian air base development, highlighting the pivotal role of Forward Operating Bases (FOBs) and dual-use airfields in enhancing national security and regional influence.

## Historical Evolution of Indian Air Bases

### Post-Independence Developments

Following independence in 1947, India inherited a modest air force infrastructure from the British. The Indian Air Force (IAF) initially focused on developing its air capabilities to support ground operations, given the ongoing conflicts with Pakistan and China. The wars of 1947, 1962, 1965, 1971 and 1999 underscored the need for robust air base infrastructure to support sustained aerial operations.

During the early years, air bases were primarily concentrated in northern and western India to counter threats from Pakistan. However, after the 1962 war with China, a strategic shift led to the expansion of air bases in the eastern sector, particularly in Arunachal Pradesh and Assam. The construction of advanced landing grounds (ALGs) further extended the reach of air operations in difficult terrains.

### Key Conflicts and Their Impact on Indian Air Base Strategy

The Indian Air Force's (IAF) air base strategy has been profoundly shaped by the nation's experiences in various conflicts, each exposing vulnerabilities and highlighting strategic necessities. These conflicts have driven the evolution of infrastructure, doctrine, and deployment patterns, ensuring a more robust and responsive air defence posture.

- **1947-48 Indo-Pak War:** This war underscored the critical importance of air mobility in mountainous terrain, particularly in the contested region of Kashmir. The swift airlift of troops and supplies to Srinagar, facilitated by the nascent IAF, proved decisive in securing the valley. This conflict highlighted the strategic value of bases in Srinagar, Jammu, and Pathankot, leading to their reinforcement and development. The necessity for rapid deployment in challenging geographical conditions became a foundational principle, influencing future base development in similar terrains. The airfields in these regions became vital in quickly deploying troops and supplies, and in providing close air support. Primarily, squadrons operating Supermarine Spitfire aircraft were instrumental, along with North American Harvard aircraft for liaison and support roles.
- **1962 Sino-Indian War:** The 1962 conflict with China exposed significant vulnerabilities in India's air defence capabilities, particularly in the Himalayan region. The lack of forward air bases and the limited reach of existing assets severely hampered the IAF's ability to respond effectively. This conflict prompted a strategic shift towards developing and reinforcing airstrips in Ladakh and Arunachal Pradesh. The need for forward deployment to counter potential threats in high-altitude environments became evident, leading to the construction of advanced landing grounds (ALGs) and the hardening of existing infrastructure. The necessity to operate in thin air, and extreme cold, was also learned. Due to the strategic decision not to heavily utilize offensive airpower in this conflict, the IAF's role was primarily limited to transport and logistical support. Transport squadrons were heavily involved, utilizing C-119 Packet, An-12, and Dakota/DC-3 aircraft.
- **1965 Indo-Pak War:** This war demonstrated the importance of pre-emptive air strikes and a robust defensive air posture. The IAF's ability to defend key assets and conduct effective counter-air operations was crucial in repelling Pakistani air attacks. Bases like Adampur and Ambala played pivotal roles in these defensive operations, showcasing their strategic value in protecting vital installations and urban centres. The conflict reinforced the significance of well-defended air bases with quick reaction capabilities and highlighted the value of radar coverage and early warning systems. The importance of air superiority became obvious in this war. Many frontline fighter squadrons were engaged, utilizing Hawker Hunter for fighter-bomber roles, Folland Gnat for interceptor roles, De Havilland Vampire (initially), and Mystere IV fighter bombers.
- **1971 Bangladesh Liberation War:** The 1971 war marked the strategic use of air bases in supporting multi-front warfare. The IAF's successful execution of missions from bases in both the eastern and western sectors ensured air superiority and provided crucial support to ground forces. This conflict illustrated the IAF's ability to conduct complex, coordinated operations across multiple fronts, demonstrating the versatility and effectiveness of its air base network. The necessity of joint operation with the Indian army, and the Indian navy was also highlighted. The use of temporary, or mobile air bases, was also increased, during this conflict. Fighter, bomber, and transport squadrons participated, utilizing Hawker Hunter and Sukhoi Su-7 for ground attack, Mikoyan-Gurevich MiG-21 for air superiority, Canberra bombers for strategic bombing, and An-12 for transport.

- **1999 Operation Safed Sagar (Kargil War):** Operation Safed Sagar highlighted the IAF's crucial role in high-altitude warfare and precision strikes. The need to operate in mountainous terrain with limited collateral damage led to the strategic use of bases like Srinagar, Avantipur, and Adampur. The conflict demonstrated the importance of precise targeting, the use of laser-guided munitions, and the adaptability of the IAF in challenging operational environments. It reinforced the necessity for specialized training and equipment for high-altitude combat, and the need for close coordination with ground forces. Fighter squadrons equipped with Mirage 2000s were very important, as were helicopter squadrons using Mi-17 and Mi-8 helicopters, and MiG 21 aircraft.

### **Organizational Structure of the Indian Air Force: A Strategic Framework for Operations**

The Indian Air Force's (IAF) organizational structure, comprising five functional and two operational commands, is meticulously crafted to ensure seamless coordination, rapid deployment, and sustained operational effectiveness across India's expansive and geographically diverse territory. This structure, a product of decades of strategic refinement, reflects the nation's evolving strategic requirements and the dynamic nature of contemporary aerial warfare.

#### **Functional Commands: The Core of Operational Readiness**

- **Western Air Command (WAC)**

Headquartered in New Delhi, WAC bears the critical responsibility of securing India's western frontier, particularly against potential threats emanating from Pakistan. Key bases such as Ambala, Pathankot, and Adampur are strategically positioned to facilitate rapid responses to incursions. These bases are equipped with a diverse array of fighter aircraft, including the Rafale and Su-30MKI, ensuring a state of heightened readiness. The deployment of Rafale jets at these bases underscores the command's emphasis on the rapid deployment of advanced strike capabilities. WAC's role is indispensable in maintaining air superiority and operational preparedness in a region marked by persistent geopolitical tensions and frequent cross-border incidents. The increasing prevalence of drone usage and the contested airspace of Kashmir further complicates the command's operational environment. Additionally, the command coordinates with ground-based radar systems and surface-to-air missile batteries to establish an integrated air defence network.

- **Eastern Air Command (EAC)**

Based in Shillong, EAC oversees the northeastern region, providing essential air defence against potential threats from China. Key bases, including Tezpur, Chabua, and Hasimara, house critical assets like the Sukhoi Su-30MKI, which are deployed to counter the growing Chinese air presence in the Tibetan Plateau. The deployment of the Light Combat Helicopter (LCH) to these forward bases is also a strategically vital move. The rugged terrain and logistical challenges inherent in the northeast render EAC's role particularly crucial. The development of advanced landing grounds (ALGs) in this region is vital for sustaining operations. The construction of hardened aircraft shelters is vital to protect aircraft from potential attack. China's escalation of air power in Tibet has amplified the significance of forward landing grounds in this sector, as well as the need for hardened aircraft shelters. The need to operate in high altitude and extreme weather conditions further adds to the complexity of this command.

- **Southern Air Command (SAC):**

Located in Thiruvananthapuram, SAC's primary mission is maritime air defence and the safeguarding of peninsular India. Given India's extensive coastline and strategic interests in the Indian Ocean Region, SAC

provides aerial reconnaissance and defence support for naval operations. The collaborates closely with the Indian Navy to maintain maritime domain awareness and conduct joint exercises. The increasing presence of foreign naval forces in the Indian Ocean has heightened the significance of SAC, necessitating enhanced surveillance and response capabilities. Coastal radar installations and naval airbases work closely with this command. The use of P-8I maritime patrol aircraft is vital to this command.

- **Central Air Command (CAC):**

Situated in Prayagraj, CAC is responsible for central India's aerial security and serves as a reserve force for reinforcement. CAC plays a vital role in logistics, strategic airlift, and supporting the forward deployment of forces, acting as a critical link in the IAF's supply chain. It is a vital hub for transporting personnel and materials to the forward airbases and provides a central hub for logistics. This command is vital for the rapid deployment of troops and equipment.

- **South Western Air Command (SWAC):**

Based in Gandhinagar, Gujarat, SWAC focuses on the desert regions bordering Pakistan. Given the frequent hostilities along this border, SWAC is crucial in maintaining operational readiness. The harsh environmental conditions and the need for rapid response capabilities make this command particularly challenging. The desert terrain adds complexity to the operating environment and adds to the maintenance burden.

## Operational Commands: The Backbone of Support and Sustainment

- **Training Command:**

Located in Bengaluru, the Training Command is responsible for training pilots and technical personnel, ensuring the IAF's long-term readiness. It oversees various flying schools and institutions, including the Air Force Academy in Hyderabad, ensuring the quality and readiness of IAF personnel. The use of flight simulators and advanced training aircraft is vital. The training of UAV operators is also a high priority.

- **Maintenance Command:**

Headquartered in Nagpur, the Maintenance Command oversees logistics, supply chains, and aircraft maintenance, ensuring the operational readiness of the IAF's fleet. Its effectiveness is critical in maintaining the high operational tempo required in modern warfare. Preventative maintenance and rapid repair capabilities are vital. They are responsible for the life cycle maintenance of all aircraft and weapon systems. The logistics of supplying spare parts to forward airbases is a vital function.



### **Aircraft Inventory: A Capability Assessment and Modernization Efforts**

The IAF operates a diverse and evolving fleet of aircraft, each serving a specific role in India's defence strategy. The ongoing modernization efforts aim to enhance the IAF's operational capabilities through the acquisition of advanced, multi-role platforms and the indigenous development of cutting-edge technologies.

- **Fighter Aircraft: Air Superiority and Strike Capabilities:** The Sukhoi Su-30MKI, Dassault Rafale, HAL Tejas, Mirage-2000, MiG-29 UPG, MiG-21 Bison, SEPECAT Jaguar, Mikoyan-Gurevich MiG-27, and the historically significant HAL HF-24 Marut each play vital roles in air superiority and strike missions.
- **AWACS and Surveillance Platforms: Enhanced Situational Awareness:** The Netra (Embraer ERJ-145 AEW&C), Beriev A-50 Phalcon, DRDO AEW&CS, and Israel Aerospace Industries (IAI) UAVs (Searcher, Heron) provide critical early warning, surveillance, and reconnaissance capabilities.
- **Transport and Logistics Aircraft: Mobility and Sustainment:** The C-17 Globemaster III, C-130J Super Hercules, IL-76MD Gajraj, An-32, Do-228, Avro 748, and Embraer Legacy 600 facilitate strategic airlift, tactical transport, and logistical support.
- **Helicopters: Tactical Support and Mobility:** The Apache AH-64E, HAL Rudra, Mi-17V5, HAL Light Combat Helicopter (LCH), Chinook CH-47F, HAL Dhruv, Mi-8, and Chetak/Cheetah helicopters provide crucial tactical support, anti-armour capabilities, and mobility.

### **Evolution of Forward Operating Bases (FOBs) in the Indian Air Force**

The evolution of Forward Operating Bases (FOBs) within the IAF has been a direct response to the lessons learned from various conflicts and the evolving geopolitical landscape surrounding India. In the aftermath of significant wars, particularly those with Pakistan and China, India recognized the imperative for a robust network of forward air bases along its extensive and often challenging borders. These bases were not merely airfields but strategic assets designed to facilitate rapid deployment, logistical preparedness, and seamless interoperability with other branches of the Indian defence forces.

The strategic rationale behind FOBs is to minimize response times and enhance operational flexibility. By positioning fighter aircraft closer to combat zones, the IAF can reduce refuelling requirements and increase sortie rates, thereby maximizing combat effectiveness. This is particularly critical in regions where rapid response is essential to maintain air superiority and deter aggression.

In the high-altitude terrain of Ladakh, India maintains crucial air bases like Daulat Beg Oldie and Nyoma. These locations are vital for countering potential Chinese incursions along the Line of Actual Control (LAC). The inventory at these bases includes advanced aircraft such as the Sukhoi Su-30MKI, capable of long-range operations and air superiority, and Chinook CH-47F helicopters, essential for heavy-lift logistical support in challenging mountainous terrain. These assets enable the Indian Air Force (IAF) to maintain a persistent presence and respond swiftly to any border provocations, ensuring territorial integrity in this strategically sensitive region. The infrastructure is constantly being upgraded to support operations in extreme cold and thin air, reflecting India's commitment to defending its northern frontiers.

Similarly, in Arunachal Pradesh, India has developed a network of Advanced Landing Grounds (ALGs) and forward air bases to bolster its defence capabilities in the eastern sector. These bases are equipped to handle aircraft similar to those in Ladakh, including Su-30MKI fighters and various helicopter assets. The rugged terrain and dense vegetation of Arunachal Pradesh present unique operational challenges, necessitating specialized training and equipment. The presence of these forward bases serves as a strong

deterrent against potential adversaries, reinforcing India's commitment to safeguarding its eastern borders. The strategic deployment of these assets ensures rapid deployment and sustained operations, vital for maintaining regional stability.

Along the Indo-Pak border, particularly in the states of Rajasthan and Punjab, India maintains a network of well-defended air bases. Locations near Jaisalmer, Suratgarh, and Pathankot are strategically important for deterring Pakistani aggression and conducting offensive operations if necessary. These bases house a diverse inventory, including Mirage 2000s, known for their precision strike capabilities, Rafale multi-role fighters, and Apache AH-64E attack helicopters.

These assets provide the IAF with the ability to conduct rapid-response missions, precision strikes, and close air support for ground forces. The infrastructure at these bases includes hardened aircraft shelters, advanced radar systems, and Quick Reaction Alert (QRA) facilities, ensuring a high state of operational readiness. The strategic positioning of these bases allows India to maintain a vigilant watch over its western borders and respond effectively to any security threats.

In the Andaman and Nicobar Islands, India has established a critical maritime outpost that significantly enhances its presence in the Indian Ocean Region (IOR). The Andaman and Nicobar Command serves as a strategic hub for monitoring Chinese naval movements and securing vital sea lanes of communication. The inventory at these bases includes maritime patrol aircraft like the P-8I Neptune and Dornier 228, along with various naval assets. These assets enable India to maintain comprehensive maritime domain awareness, conduct anti-submarine warfare, and protect its maritime interests. The strategic location of these islands reinforces India's role as a net security provider in the Indo-Pacific, contributing to regional stability and security. The ongoing development of infrastructure in these islands reflects India's commitment to maintaining a strong maritime presence and safeguarding its strategic interests in the IOR.

### **Dual-Use Airfields: A Strategic Imperative for India's Defence and Development**

The concept of dual-use airfields has gained prominence in India's strategic planning. These airfields, capable of accommodating both civilian and military operations, offer a dual advantage. They enhance connectivity in remote areas while also providing strategic depth and flexibility for military operations. This approach not only supports civilian development but also strengthens India's defence infrastructure. Dual-use airfields in India represent a strategic convergence of civilian and military objectives, optimizing infrastructure and enhancing both regional connectivity and national security. These airfields are strategically located to support diverse operational requirements, ensuring flexibility and efficiency in resource utilization.

In the Northeastern region, dual-use airfields such as those in Tezpur and Dibrugarh play a crucial role. These facilities support commercial air traffic, fostering economic development and connectivity in a geographically challenging area. Simultaneously, they serve as vital military hubs, housing frontline fighter aircraft like the Sukhoi Su-30MKI and various transport assets. This dual functionality enables the rapid deployment of military resources along the sensitive Sino-Indian border, ensuring a swift response to any potential security threats. The ability to handle both civilian and military traffic enhances logistical flexibility during crises, making these airfields integral to India's defense posture in the region.

Moving westward, dual-use airfields in Gujarat, particularly those near Bhuj and Jamnagar, serve similar strategic purposes. These airfields accommodate civilian air travel, contributing to regional economic growth, while also functioning as critical military installations. Equipped with MiG-29 fighters, transport aircraft, and other defense assets, these facilities enhance India's strategic depth along the Indo-Pak border.

The ability to seamlessly transition between civilian and military operations provides a significant advantage in maintaining operational readiness and responding to security challenges in the western sector. In the Andaman & Nicobar Islands, both tourism and marine security are supported by dual-use airfields. These airfields provide connectivity to the mainland and support the local economy by facilitating civilian travel. By using P-8I Neptune aircraft, naval helicopters, and other resources to keep an eye on the Indian Ocean Region, they also act as crucial centres for maritime surveillance. Both preserving marine domain awareness and safeguarding India's strategic interests in the IOR depend on this dual responsibility. Through resource and infrastructure optimisation, these dual-use airfields provide a substantial contribution to both economic growth and regional security.

Moreover, dual-use airfields can serve as vital hubs for disaster relief operations. In the event of natural disasters such as earthquakes, floods, or cyclones, these airfields can be used to transport relief supplies, evacuate affected populations, and facilitate search and rescue operations. Their dual-use nature ensures that they are readily available for both routine operations and emergency response.

The development of dual-use airfields also aligns with India's broader strategic objectives of enhancing regional connectivity and promoting economic integration. In the context of India's "Neighbourhood First" policy and its focus on strengthening ties with neighbouring countries, these airfields can serve as important nodes in regional aviation networks. They can facilitate cross-border trade, tourism, and cultural exchange, contributing to regional stability and prosperity



### Role of Forward Air Bases in Deterrence and Rapid Response:

India's forward air bases function as a powerful deterrent against potential adversaries such as China and Pakistan. By maintaining a high state of operational readiness at these bases, India can quickly respond to incursions, conduct aerial patrols, and project strength in contested areas. The presence of advanced fighter jets, including the Rafale and Su-30 MKI, at these bases significantly enhances India's deterrence posture. The ability to rapidly deploy these advanced platforms sends a clear message of India's resolve to defend its territorial integrity. The positioning of these aircraft, combined with radar and surface to air missile systems, create an integrated air defence network.



### **Enhancing Operational Reach and Flexibility:**

The placement of air bases closer to potential conflict zones allows for the rapid deployment of fighter jets, transport aircraft, and surveillance assets. This enhances the IAF's ability to conduct a wide range of critical missions.

- **Quick-reaction air defence missions: FOBs enable the IAF to intercept and neutralize aerial threats swiftly.**

The strategic placement of FOBs along India's borders is paramount for maintaining a robust air defence posture. These bases serve as crucial launch pads for Quick Reaction Alert (QRA) missions. In a QRA scenario, fighter aircraft, armed and ready, are scrambled within minutes of detecting an incoming threat, whether it is an intruding aircraft, a cruise missile, or even a swarm of drones. This rapid response capability is vital for preserving India's airspace integrity and preventing hostile incursions.

The proximity of FOBs to potential threat corridors significantly reduces the time it takes for IAF fighters to intercept and engage targets. This reduced response time is critical, especially in situations where split-second decisions can determine the outcome. Modern fighter aircraft like the Rafale and Su-30MKI, equipped with advanced radar and weapon systems, are often deployed at these FOBs, ensuring that the IAF can effectively counter a wide range of aerial threats. Furthermore, the integration of ground-based radar systems and surface-to-air missile (SAM) batteries with these FOBs creates a layered air defence network, enhancing the overall effectiveness of India's air defence capabilities. The addition of AWACS aircraft, that are often controlled from FOB's, adds to the effectiveness.

- **Precision strikes: The proximity to potential targets facilitates precision strikes, minimizing collateral damage and maximizing mission effectiveness.**

FOBs are instrumental in enabling the IAF to conduct precision strikes against high-value targets with minimal collateral damage. The proximity of these bases to potential conflict zones allows for shorter flight times, which translates to increased loiter time over the target area and enhanced mission effectiveness. This is crucial for conducting time-sensitive strikes against fleeting targets or in complex urban environments.

Modern precision-guided munitions (PGMs), such as laser-guided bombs, GPS-guided bombs, and cruise missiles, are often deployed at FOBs, allowing the IAF to deliver highly accurate strikes. The ability to launch these strikes from FOBs close to the target area minimizes the risk of detection and interception by enemy air defences. The use of aircraft like the Mirage-2000, and the Rafale, that are designed for precision strike roles, become vital assets. The integration of real-time intelligence from UAVs and other surveillance platforms further enhances the IAF's ability to conduct precision strikes.

- **Aerial reconnaissance: Forward bases serve as launch platforms for surveillance assets, providing real-time intelligence and situational awareness.**

FOBs play a crucial role in supporting aerial reconnaissance missions, providing real-time intelligence and situational awareness to military commanders. These bases serve as launch platforms for a variety of surveillance assets, including Unmanned Aerial Vehicles (UAVs), reconnaissance aircraft, and electronic warfare platforms.

The proximity of FOBs to potential conflict zones allows for persistent surveillance of critical areas, enabling the IAF to monitor enemy movements, detect potential threats, and gather vital intelligence. UAVs are increasingly being deployed from FOBs for long-duration surveillance missions, providing continuous coverage of border areas and contested regions. The data collected from these surveillance platforms is processed and disseminated to military commanders in real-time, enabling them to make

informed decisions and respond effectively to evolving situations. The use of electronic warfare aircraft, that can gather electronic intelligence, is also an important role of these forward bases.

- **Support for ground forces: FOBs enable the IAF to provide close air support to ground forces, enhancing their combat effectiveness.**

FOBs are essential for providing close air support (CAS) to ground forces, enhancing their combat effectiveness in joint operations. The proximity of these bases allows the IAF to respond quickly to requests for CAS, providing timely and effective support to troops engaged in combat.

Helicopters like the Apache AH-64E and the HAL Rudra, as well as fighter aircraft like the Su-30MKI, are often deployed at FOBs for CAS missions. These aircraft are equipped with a variety of weapons, including rockets, guns, and precision-guided munitions, allowing them to engage a wide range of targets in support of ground forces. The coordination between ground forces and the IAF is crucial for effective CAS, and FOBs facilitate this coordination by providing a platform for joint operations planning and execution. The use of forward air controllers, that are embedded with ground forces, and the use of modern communication systems, greatly improve the effectiveness of close air support.

### **Geopolitical Considerations and Threat Analysis: Tailoring Air Base Strategy to Regional Realities**

India's strategic calculus is heavily influenced by the persistent border tensions with its nuclear-armed neighbours, China, and Pakistan. These tensions, rooted in historical grievances and territorial disputes, necessitate a dynamic and adaptive air base strategy capable of addressing diverse and evolving threats.

#### **1. China: The Himalayan Challenge and Strategic Depth**

The protracted border disputes with China, particularly along the Line of Actual Control (LAC) in Ladakh and Arunachal Pradesh, pose a complex and multifaceted challenge to India's security. The vast and rugged terrain of the Himalayas, combined with the logistical complexities of operating in high-altitude environments, demands a specialized air base strategy.

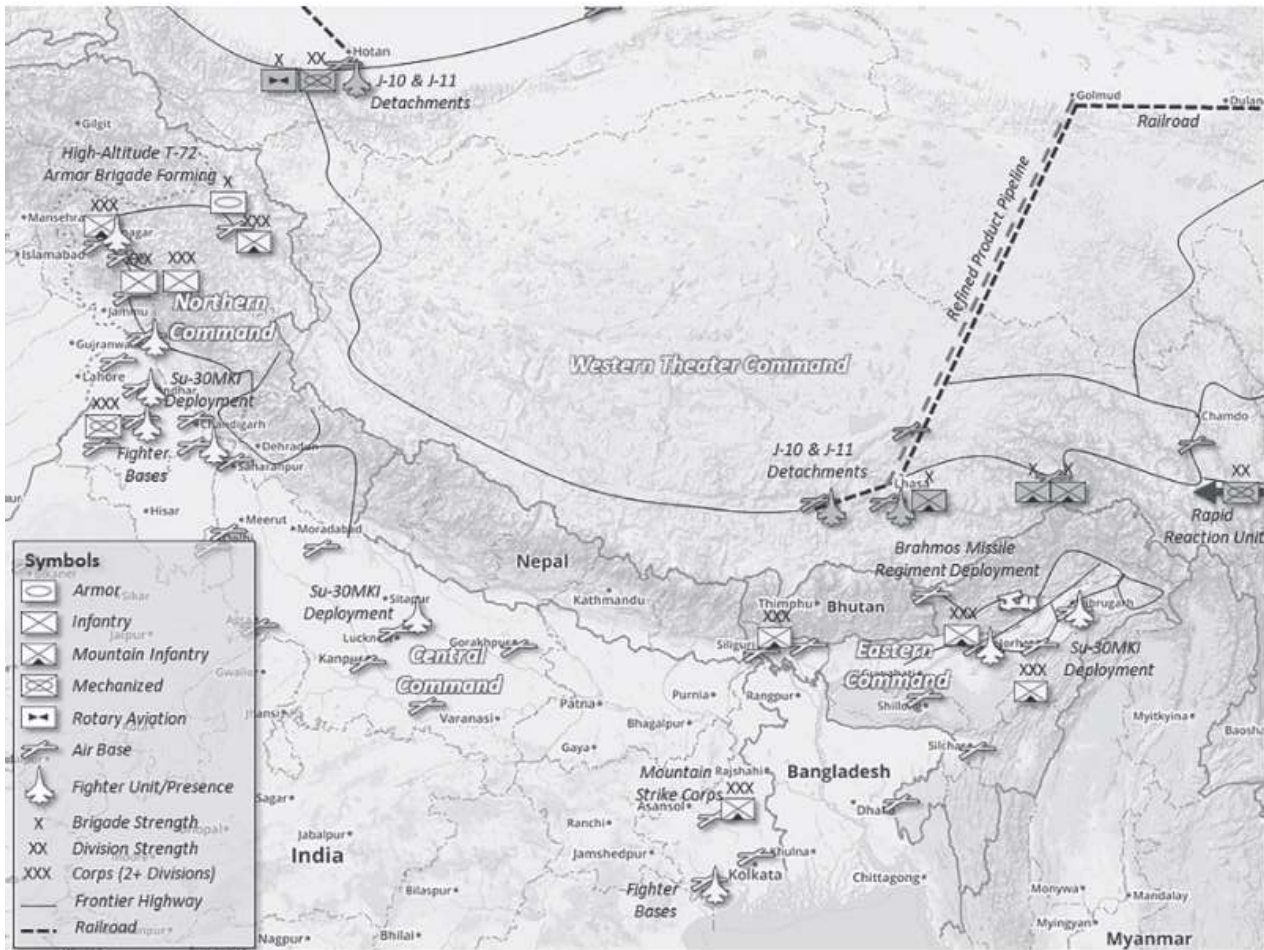
The 2017 Doklam standoff and the 2020 Galwan Valley clashes served as critical wake-up calls, underscoring the importance of robust air defence mechanisms in the Himalayan region. These incidents highlighted the need for forward air bases capable of rapid deployment, sustained operations, and effective deterrence.

India's response has involved a significant investment in upgrading its air infrastructure in the Himalayan region. This includes the development of Advanced Landing Grounds (ALGs) capable of operating in challenging terrain and extreme weather conditions. The construction of hardened aircraft shelters and the deployment of advanced surveillance systems further enhance the survivability and operational readiness of these forward bases.

The strategic deployment of advanced fighter jets, such as the Rafale and Sukhoi Su-30MKI, to forward bases in Ladakh and Arunachal Pradesh has significantly bolstered India's deterrence posture. These aircraft, equipped with long-range weapons and advanced avionics, provide the IAF with the capability to conduct extended patrols, intercept intruding aircraft, and support ground forces in the event of a conflict. Moreover, India is increasingly leveraging Unmanned Aerial Vehicles (UAVs) and surveillance aircraft to enhance its situational awareness along the LAC. These platforms provide real-time intelligence and surveillance capabilities, enabling the IAF to monitor Chinese military activities and detect potential threats. The integration of satellite-based surveillance and communication systems further enhances India's ability to maintain a comprehensive picture of the operational environment.

The strategic depth provided by forward air bases in the Himalayas is crucial for India's ability to project power and maintain a credible deterrent against China. These bases serve as vital nodes in India's integrated air defence network, contributing to the overall security of the nation's northern borders.

**MAP 2**  
**SINO-INDIAN BORDER DEPLOYMENTS**  
 (DOES NOT INCLUDE PARAMILITARY UNITS, PAP, OR INFRASTRUCTURE STILL UNDER CONSTRUCTION)



Source: Units located via IHS Jane's database, August 2016.

## 2. Pakistan: Countering Cross-Border Threats and Maintaining Vigilance

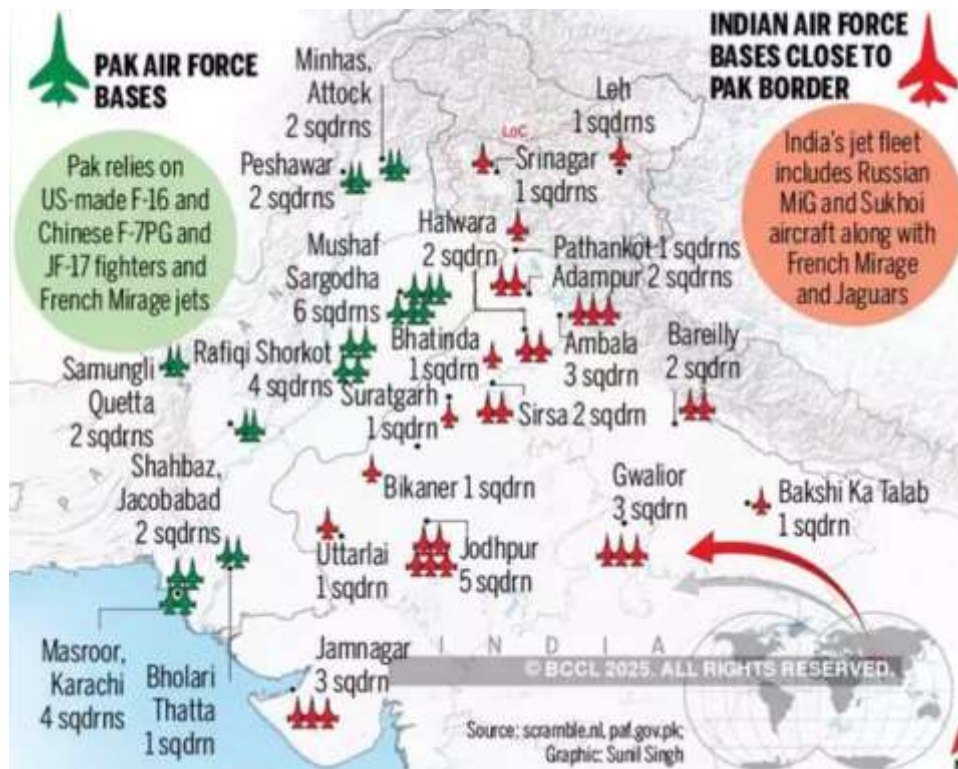
The persistent cross-border tensions and insurgency threats emanating from Pakistan necessitate a proactive and adaptable air base strategy. The 2019 Balakot airstrikes demonstrated India's willingness to use forward bases for offensive operations, signalling a shift towards a more assertive approach to counter-terrorism.

India maintains a network of well-defended air bases along its western border, equipped with quick reaction capabilities and robust air defence systems. These bases play a crucial role in protecting vital installations and urban centres from potential air attacks and cross-border incursions.

The deployment of fighter jets, such as the Mirage-2000 and MiG-29 UPG, to forward bases in the western sector enhances India's ability to conduct defensive and offensive air operations. These aircraft, along with

ground-based radar systems and surface-to-air missile batteries, provide a layered air defence network, ensuring the protection of Indian airspace.

To ensure vigilance and efficiently respond to cross-border threats, forward air bases are strategically located along the Indo-Pakistani border. These bases are essential for carrying out offensive operations, surveillance, and reconnaissance, which helps to maintain the general security of India's western frontiers.



### Influence of Forward Bases in Regional Power Dynamics

Beyond border security, India's forward air bases extend influence into the Indian Ocean Region (IOR), ensuring maritime domain awareness and control. The Andaman and Nicobar Command serves as a critical outpost for monitoring Chinese naval movements and securing key sea lanes. Enhanced air capabilities in this region reinforce India's role as a net security provider in the Indo-Pacific. This strategic positioning allows India to project power and maintain a watchful eye over vital shipping routes, deterring potential adversaries and ensuring freedom of navigation. The presence of long-range maritime patrol aircraft like the P-8I Neptune, coupled with naval assets, allows for comprehensive surveillance and rapid response capabilities, solidifying India's commitment to regional stability.

Furthermore, India is increasingly looking beyond its immediate maritime boundaries to establish strategic partnerships and access to international air bases, enhancing its reach and influence. While India does not maintain permanent, sovereign air bases on foreign soil in the traditional sense, it has secured access and logistical support agreements with various nations. For instance, the development of the Agaléga Island facility in Mauritius, while presented as infrastructure for maritime surveillance and connectivity, enhances India's strategic footprint in the western IOR. Similarly, India has developed a listening post and logistical hub in Madagascar, extending its surveillance capabilities further into the southern IOR. These arrangements allow the IAF and Indian Navy to extend their operational reach, conduct joint exercises, and respond to contingencies in a more timely and effective manner.

Additionally, India's participation in joint military exercises and defence cooperation agreements with nations like the United States, France, and Australia facilitates access to their air bases and logistical support networks. These partnerships are crucial for enhancing interoperability and building strategic alliances in the Indo-Pacific. For example, the Logistics Exchange Memorandum of Agreement (LEMOA) with the United States allows for mutual access to military facilities for logistical support, including refuelling and maintenance, significantly extending the operational range of Indian aircraft.

The development of these strategic partnerships and access agreements is a critical component of India's broader strategy to counter the growing influence of China in the IOR and beyond. By establishing a network of strategic access points and logistical hubs, India is enhancing its ability to project power, protect its maritime interests, and contribute to regional security. This approach not only strengthens India's defence capabilities but also reinforces its role as a responsible and influential actor in the global arena.

### **Operational and Technological Enhancements:**

Modernization initiatives have focused on upgrading runways, hangars, and refuelling stations to support next-generation aircraft. Key advancements include:

- **Hardened aircraft shelters to withstand missile attacks:** Reinforced structures designed to protect critical assets from aerial bombardment, ensuring aircraft survivability during conflict and maintaining operational readiness.
- **Advanced air traffic control (ATC) systems:** Digitized and automated ATC systems that enhance airspace management, improve flight safety, and facilitate rapid aircraft deployment in complex operational scenarios.
- **Integrated data-link systems for real-time operational coordination:** Secure communication networks that enable seamless data sharing between aircraft, ground stations, and command centres, enhancing situational awareness and collaborative decision-making.

### **Role of Advanced UAVs and Surveillance Systems**

#### **1. Enhanced Surveillance and Intelligence Gathering:**

The strategic role of forward Indian air bases is significantly enhanced through advanced surveillance and intelligence gathering, primarily facilitated by Unmanned Aerial Vehicles (UAVs). These forward bases utilize UAVs like the IAI Heron and the indigenous DRDO Rustom-II for persistent surveillance, providing real-time imagery and intelligence that is crucial for detecting and deterring potential threats. Deployment from these forward bases extends the surveillance reach, effectively covering vast and challenging terrains. Furthermore, the integration of indigenous DRDO UAVs, such as the Tapas, not only bolsters self-reliance but also ensures that the IAF maintains a cutting-edge, domestically produced surveillance capability.

#### **2. Improved Early Warning Systems:**

Airborne Warning and Control Systems (AWACS) significantly enhance the air defense capabilities of forward Indian air bases. Platforms like the Beriev A-50 Phalcon and Netra AEW&C provide critical early warning of aerial threats, extending radar coverage far beyond the limitations of ground-based systems. This extended coverage enables proactive responses by detecting and tracking incoming aircraft and missiles at long ranges, allowing for timely interception. Furthermore, AWACS platforms act as command-

and-control centers, effectively coordinating fighter deployments and directing air defense operations to ensure a cohesive and effective defense posture.

### **3. Integrated Air Defence Systems (IADS) for Countering Aerial Threats:**

Integrated Air Defence Systems (IADS) at forward Indian air bases form a crucial network of radar systems, surface-to-air missiles, and command-and-control centers, providing a layered defense against aerial attacks. For example, the deployment of the S-400 Triumf system alongside indigenous Akash and Spyder missile systems at bases like those in Pathankot and Hashimara creates a multi-tiered defense. These systems are integrated with ground-based radars, enabling early detection and interception of threats. During exercises like 'Vayu Shakti,' these systems demonstrate their ability to protect critical infrastructure and population centers from aerial attacks, ensuring a robust defense posture.

### **4. Satellite-based surveillance for real-time monitoring:**

Satellite-based surveillance significantly enhances the IAF's real-time monitoring capabilities. For instance, the use of satellites like RISAT and Cartosat provides continuous surveillance of strategic areas, such as the Line of Actual Control (LAC) and the Indian Ocean Region (IOR). These space-based assets monitor enemy movements, detect infrastructure changes, and provide critical intelligence for operational planning. For example, during the Doklam and Ladakh standoffs, satellite imagery provided crucial real-time data on Chinese military activities, allowing for timely responses and strategic adjustments. This continuous surveillance enhances the IAF's ability to detect and respond to potential threats, ensuring a proactive defense strategy.

### **5. BrahMos and S-400 missile systems for strategic deterrence:**

The deployment of BrahMos and S-400 missile systems at forward Indian air bases provides a credible deterrent against potential adversaries, significantly enhancing India's strategic capabilities. For example, the BrahMos supersonic cruise missile, deployed at bases in the Andaman and Nicobar Islands and along the northern borders, provides a long-range precision-strike capability, deterring potential aggression and protecting vital maritime and land assets. Similarly, the S-400 air defense system, deployed at strategically vital locations, provides a robust defense against aerial threats, including ballistic missiles and advanced aircraft. The presence of these advanced missile systems, demonstrated during exercises and deployments, reinforces India's commitment to maintaining a strong deterrent and safeguarding its national interests.

## **Challenges and Future Prospects**

- **High costs of maintenance and modernization:** The Indian Air Force (IAF) faces substantial financial challenges due to the escalating costs of maintaining and modernizing its advanced aircraft and weapon systems. For example, the lifecycle maintenance of the Rafale and Su-30MKI fleets requires significant budgetary allocations. The continuous need for software and hardware upgrades, such as the integration of new missile systems and electronic warfare suites, further strains financial resources. To mitigate this, the IAF should explore Public-Private Partnerships (PPPs) for maintenance and consider long-term maintenance contracts with Original Equipment Manufacturers (OEMs) to stabilize costs.
- **Need for better supply chain management and fuel logistics:** Ensuring a reliable and efficient supply chain to forward bases is critical. For instance, during the 2020 Ladakh standoff, the timely delivery of supplies to high-altitude airfields was paramount. The IAF should implement advanced inventory management systems, utilize drones for last-mile delivery, and diversify fuel storage options.

Establishing strategic fuel reserves at key forward bases, similar to the underground storage at some naval installations, would enhance resilience.

- **Increasing risks from cyber warfare and missile strikes:** Modern air bases are increasingly vulnerable to sophisticated cyberattacks and precision missile strikes. For example, a cyberattack could disrupt critical infrastructure like radar systems or communication networks. The IAF should prioritize the hardening of its infrastructure, deploying layered defense systems like the S-400 and Akash missile systems, and invest in active defense measures such as directed energy weapons.
- **Need for enhanced electronic warfare (EW) capabilities and redundant communication networks:** In a contested environment, robust EW capabilities and redundant communication networks are essential. For example, during potential conflicts, GPS jamming or electronic spoofing could disrupt navigation and communication. The IAF should invest in advanced EW suites for its aircraft, develop resilient communication protocols, and establish alternative navigation systems like inertial navigation systems and satellite-based augmentation systems (SBAS).

### Recommendations for Enhancing Resilience and Capability

1. **Expansion of underground storage facilities:** Constructing underground facilities for fuel, weapons, and other essential supplies significantly enhances the survivability of forward bases. For example, building hardened underground hangars and storage facilities at key forward bases like those in Ladakh and Arunachal Pradesh would protect critical assets from missile strikes and aerial bombardment.
2. **Strengthening of cyber defence mechanisms:** Investing in advanced cybersecurity measures and conducting regular cyber security exercises are crucial. For example, implementing AI-driven threat detection systems, establishing dedicated cyber security teams at each air command, and conducting regular penetration testing of critical systems would enhance cyber resilience. Collaborating with national cyber security agencies and private sector experts is also vital.
3. **Greater emphasis on indigenous defence production under ‘Make in India’:** Promoting domestic defence manufacturing reduces reliance on foreign suppliers and enhances self-reliance. For example, accelerating the production of indigenous fighter jets like the Tejas Mk-2, developing indigenous UAVs and AWACS platforms, and investing in domestic missile production would reduce dependence on foreign imports. Creating dedicated industrial corridors focused on aerospace and defence manufacturing, and streamlining technology transfer agreements, would also foster indigenous capabilities.
4. **Adoption of Artificial Intelligence (AI) for predictive maintenance and operational planning:** Utilizing AI-powered systems enhances efficiency and reduces downtime. For example, implementing AI-based predictive maintenance systems for aircraft engines and avionics, developing AI-driven logistics optimization tools for supply chain management, and using AI for real-time operational planning and decision support would significantly enhance operational effectiveness. AI could also be used to enhance drone swarming capabilities, and enhance the abilities of autonomous weapon systems.
5. **Enhancing Dual-Use Airfield Development:** Increase investment into developing more dual-use airfields. This increases civilian infrastructure, and increases the number of runways available to the IAF during times of war. For example, develop airfields in strategic locations, that can be used for both commercial flights, and military flights.

6. **Increasing the amount of drone swarms, and autonomous weapon systems:** Increase the amount of research, and production of drone swarms, and autonomous weapon systems. These systems decrease the amount of risk to personal, and increase the amount of combat potential

## Conclusion

The Indian Air Force's (IAF) air base strategy plays a pivotal role in safeguarding national security and maintaining regional stability. Since independence, the IAF has systematically expanded its infrastructure to counter evolving geopolitical threats and enhance operational flexibility. Forward Operating Bases (FOBs) and dual-use airfields significantly strengthen rapid deployment capabilities and act as key deterrents against potential adversaries.

The lessons drawn from conflicts such as the Indo-Pakistani wars and the 1962 Sino-Indian War underscored the necessity for a resilient and well-distributed air base network. The establishment of Advanced Landing Grounds (ALGs) in strategic locations like Ladakh and Arunachal Pradesh reflects India's unwavering commitment to securing its borders. Additionally, the induction of advanced platforms such as the Rafale, Sukhoi Su-30MKI, and AWACS systems has reinforced air superiority, while UAVs and satellite-based surveillance have significantly enhanced intelligence-gathering capabilities.

Beyond territorial defence, India's air strategy extends to securing its maritime interests in the Indian Ocean Region (IOR). The Andaman and Nicobar Command plays a crucial role in surveillance, power projection, and deterring emerging threats in this strategically vital region.

Despite these advancements, challenges remain, including high operational costs, cyber threats, and dependence on foreign defence production. Addressing these issues through technological innovation, enhanced cybersecurity, and indigenous defence manufacturing will be critical. The IAF's evolving air base strategy ensures that India remains prepared for emerging security challenges, reaffirming its position as a dominant regional power.

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